

Road Map for the Implementation of the Strategy for Denmark's Development Cooperation in 2011

Gender equality

Gender Equality

Gender equality constitutes one of five political priorities in the strategy for Denmark's development cooperation, "Freedom from Poverty – Freedom to Change" launched in 2010. Different sub-strategies, formulated in earlier years, still guide interventions on specific issues such as gender equality, sexual and reproductive health and rights and HIV/AIDS. In accordance with the sub-strategy on gender equality in Denmark's development cooperation of 2004, Denmark's efforts are guided by a two-pronged approach (mainstreaming and special interventions) and take the unequal access and control of women and men to resources, economic opportunities, power and political influence as a point of departure.

In 2011 focus will be on consolidating and strengthening efforts to promote gender equality and women's empowerment through Denmark's development assistance as well as through foreign and security policy. Efforts will build on and benefit from the momentum created by the Danish campaign to promote awareness of Millennium Development Goal (MDG3) on the promotion of gender equality and empowerment of women as well as other major achievements, including ongoing efforts in partner countries.

In the multilateral field, Denmark will continue to take a lead in the promotion of gender equality and women's rights. The Danish EU presidency in 2012 will be prepared through active participation in relevant taskforces and expert groups. Implementation of the EU Plan of Action on Gender Equality and Women Empowerment in Development Cooperation will be closely monitored, as will the ongoing review of the EU's development policy (the Commission's Green Paper). Denmark will continue to push for improvements in all fora of the UN, where gender issues are being promoted – both in matters of peace and security and with regard to more general gender-related normative texts. In 2011, as a member of the board of the newly established UN Women, Denmark will seek influence, mainly through close coordination with the Nordic group and development of UN Women's new strategic plan. The Danish attention to gender equality in the World Bank will be maintained. The topic now constitutes a special theme, including for the regional development banks and funds. Efforts to further promote gender equality in the World Bank's work at country level are being intensified. The publication in 2011 of the World Bank's World Development Report 2012 on gender equality presents a unique opportunity to revisit the approach and bring the strategic action and cooperation on gender equality forward. Denmark will be in close dialogue with the World Bank to ensure that this happens. Denmark has also been active in supporting the implementation of the WHO Gender strategy and resolution WHA60.25 e.g. in connection with the launch of the publication on "Women and Health" in 2009 and is currently looking into ways of supporting the operationalisation of gender mainstreaming in WHO through the development of minimum standards and increased accountability.

In the bilateral field, focus will be on strengthening gender mainstreaming in the implementation of development assistance. As gender equality now constitutes a political priority in the strategy for Danish development cooperation, there is impetus to work on the

optimization of existing aid instruments. This includes a more systematic integration of gender issues in the development of sector programmes, where gender equality plays a crucial role, as well as capacity building of staff in follow-up to the DANIDA gender e-learning course and toolbox. The focus on women's contribution to growth and employment will be strengthened through a new partnership with Goldman Sachs' "10.000 women programme" on business and management education as well as through the launch of the new strategic framework for growth and employment. Specific activities on women and economic empowerment will be reflected in the road map for the area. Denmark will, through the International Finance Corporation, support capacity building for women who want to start their own business, and will also support a "micro-insurance" pilot project. The capacity building programme will be implemented in five countries in Africa. Special attention will be given to establishing alliances with bilateral partners on gender and SRHR, thereby creating synergy with efforts to meet challenges in the multilateral field. At the same time, Denmark continues to monitor the mainstreaming of gender equality carried out by civil society organisations supported by DANIDA.

The new international research programme "Research and Communication on Aid" will include assessments of the experiences of promoting gender equality. The results from this initiative will feed into future considerations of how new programmes can mainstream gender in the most efficient manner. In close dialogue with the development research platform of Danish universities attention will be given to gender equality and women's rights.

Denmark's high profile on UN Security Council Resolution 1325 on women, peace and security will continue to influence targeted interventions in fragile states, stabilization efforts and humanitarian assistance, where Sexual and Gender Based violence (SGBV) is already a Danish priority. Women and gender equality will also be reflected in the road map on fragile states as well in efforts to counter terrorism. In addition, Denmark will actively follow the new impetus this agenda is getting in several UN bodies.

Sexual and reproductive health and rights

There is continued strong political pressure from conservative forces and countries on the agenda around sexual and reproductive health and rights (SRHR). Therefore in 2011, Denmark will continue to work actively to ensure that the ICPD Programme of Action will not be undermined. It will be crucial to strengthen and build networks - both within the EU and the UN - which can support dialogue on the traditionally difficult topics i.e. access to safe abortion and young people's access to information and services. Denmark will actively make use of the opportunities that emerge in the run up to the Danish EU presidency in order to promote a constructive dialogue on this subject. A priority for the review of the EU development policy will be to maintain the progressive line on SRHR that was prevalent in the "European Consensus on Development" from 2005.

In 2010, Danida conducted a thematic review that analyzes the implementation of the Danish strategy for the promotion of SRHR in developing countries in the years 2006-2009. It covers efforts within bilateral and multilateral assistance and support to research and Danish NGOs. Activities on SRHR will in 2011 particularly focus on the follow-up of the conclusions in this review. Focus will be on strengthening the dialogue with multilateral organizations, on the possibilities for bilateral donors to actively promote SRHR within the framework of sector budget support/the Paris agenda, and on internal competence development.

In the implementation of the thematic, multilateral SRHR funds (DKK 85 mill. in commitments), emphasis will be on strengthening women's and young peoples' sexual and reproductive rights and on the integration of SRHR and HIV / AIDS efforts. In the multilateral field, UNFPA will be conducting a midterm review of its strategy in 2011. Denmark will play an active role in this process, including working for a strengthened role of UNFPA in humanitarian situations and also promoting a significant role for UNFPA in the follow-up to the UN Secretary General's strategy "Every Woman, Every Child". Finally, the launch of UNFPA's State of the World Population in 2011 (theme: population growth) will constitute good opportunities for Denmark to focus on the interdependence of population growth, SRHR and sustainable development.

HIV / AIDS

A review of the Danish support for the international fight against HIV / AIDS based on the Strategy for Denmark's Support to the International Fight Against HIV/AIDS from 2005, will be carried out in 2011. The goal of doubling funding for HIV / AIDS from DKK 500 million in 2006 to DKK 1 billion in 2010 has been reached, and there is a need for assessing how Denmark can make the most of its significant support in this field. The review will also be an important contribution to the Danish participation in the UN General Assembly (UNGA) HIV / AIDS review meeting in June 2011 and other relevant international meetings on HIV / AIDS. At the end of 2010 goals and targets agreed by UN members states in the 2001 Declaration of Commitment and the 2006 Political Declaration on HIV/AIDS to guide and monitor the AIDS response expired. Although significant progress was made towards achieving universal access the target of reaching it by 2010 was not met. Denmark will work actively to ensure a solid and progressive EU input to the UNGA review, with special focus on prevention, most at risk groups and a strengthened future global action against HIV / AIDS. Denmark will play an active role in ensuring that the UNGA Review Meeting renews the commitment to universal access to HIV prevention, treatment, care and support by agreeing new targets to 2015 and continued reporting on progress. Continued efforts will also be made to promote the achievement of MDG6 on HIV/AIDS. Denmark will work to sustain the international donor commitment to HIV/AIDS. Integration of SRHR and HIV/AIDS, as well as the synergies between HIV prevention and treatment will be promoted in multilateral and bilateral fora.

The Road Map is structured according to the six focus areas that Denmark will prioritize in order to promote gender equality and women's rights globally:

1. Be at the forefront of international work to achieve gender equality
2. Emphasise gender equality in dialogue and cooperation with partner countries
3. Seek to enhance women's freedom, rights and economic opportunities in particular
4. Boost efforts to promote sexual and reproductive health and rights and expand the focus on population growth
5. Increase the effort to improve girls' and women's access to education and health services
6. Ensure better protection of women's rights in conflict and reconstruction situations and promote women's participation in peace building

1. Be at the forefront of international work to achieve gender equality

- Enhance global awareness of gender equality and take the lead in efforts to improve gender equality and women's freedom, rights and opportunities.

Goal	Action in 2011	Indicator
1.1 Inclusion of gender equality in relevant EU development initiatives.	1.1. As part of the preparations for the Danish EU presidency, build networks/alliances within the EU with a view to strengthen the dialogue on gender equality with strategically important actors, including through active participation in working groups and taskforces.	1.1. a) Gender equality reflected in EU initiatives where relevant. b) Participation in Expert Group on Gender and Development and 80% of taskforce meetings in the run up to the EU presidency.
1.2. Danish priorities reflected in UN Women work program and strategy.	1.2. Active participation in UN Women executive board meetings and related activities, secondment of one advisor to assist the new organisation in the transition period, close dialogue on strategic priorities and the important question of field presence.	1.2. Active participation in all executive board meetings and related activities, Secondment of one Danish-funded advisor in place. Close dialogue on strategic priorities and the question of field presence resulting in reflection of Danish thematic and geographical priorities.

2. Emphasise gender equality in dialogue and cooperation with partner countries

- Place gender equality at the centre of the dialogue with partner countries and the centre of development cooperation, and work to improve the legislative, administrative and cultural frameworks for women's equal participation in political and economic contexts.
- Seek to effectuate changes to institutions, policies and legislation in order to promote equal rights through dialogue with partner countries and special efforts to eradicate, for example, discriminatory legislation or administrative practices.

Goal	Action in 2011	Indicator
2.1. Promote human rights and gender equality through embassy grants and sector programmes.	2.1. Support government institutions and civil society organisations working with human rights and gender equality in partner countries.	2.1. Number of grants and programmes supporting human rights and gender equality in partner countries.

<p>2.2. Mainstreaming of gender equality and women's empowerment strengthened in Danish development cooperation.</p>	<p>2.2. a) Gender issues continue to be included in the formulation, appraisal and reviews of Danish development programmes. b) Increase visibility of Danish efforts to promote gender equality in partner countries.</p>	<p>2.2. a) The quality of gender rolling plans improved. b) Increased number of relevant TORs for formulation, appraisal and review missions address gender aspects. c) 3 new case stories on how gender is addressed in specific bilateral programmes posted on new Danida website.</p>
<p>2.3. Strengthened capacity at embassies to work on gender mainstreaming and promote women's empowerment through Danish development cooperation.</p>	<p>2.3. Carry out training of all gender focal points and embassy staff.</p>	<p>2.3. a) One meeting for gender focal points held. b) Gender training conducted for two embassies and two strategic gender action plans developed. c) Inclusion of gender training in pre-deployment training for all future gender focal points.</p>
<p>3. Seek to enhance women's freedom, rights and economic opportunities in particular</p> <ul style="list-style-type: none"> Focus on establishing conditions that allow women to exercise their freedom and rights and which further women's economic opportunities and political participation, including women's access to and control of resources such as land and access to financial services on the same terms as men. 		
<p>Goal</p>	<p>Action in 2011</p>	<p>Indicator</p>
<p>3.1. Promote women's engagement in the private sector and enhance women's access to micro-insurance through support to IFC's Gender Equality Program with a focus on Africa. Activities will focus on capacity building and training for women entrepreneurs in order to improve business management skills and ability to access formal finance.</p>	<p>3.1. a) Training of women in establishing enterprises. b) Initiate study on women and micro-insurance in cooperation with IFC.</p>	<p>3.1. a) 600 women trained. b) Study initiated.</p>
<p>3.2. Promote, in cooperation with the American investment banking and securities firm, Goldman Sachs, growth and employment opportunities for more than 10,000 underserved women around the world. The focus will be on business training and other supporting schemes.</p>	<p>3.2. Develop cooperation with Goldman Sachs' training and education program in selected countries i.e. development of access to finance schemes.</p>	<p>3.2. a) A strategic cooperation agreement to this effect signed with Goldman Sachs. b) Financing opportunities to women, who participate in Goldman Sachs' 10.000 Women Initiative provided.</p>

4. Boost efforts to promote sexual and reproductive health and rights and expand the focus on population growth

- Step up efforts to improve sexual and reproductive health and rights.
- Strive to highlight the issue of population growth and call for an ambitious debate on this issue, particularly within the EU and the UN.
- Seek to promote international debate within the fields of sexual and reproductive health and rights, population growth and climate change. Work towards embedding gender equality in the international efforts to control climate change.
- Contribute to fighting the spread of HIV/AIDS through focus on prevention, and make a special effort concerning very vulnerable groups.

Goal	Action in 2011	Indicator
4.1. Ensure focus and quality in allocation of multilateral funds for SRHR.	4.1. Commitments made in accordance with key priorities in SRHR strategy.	4.1. 85 million DKK allocated before 1st September July 2011.
4.2. Follow-up on thematic SRHR review: a) Internal competence development in order to strengthen policy dialogue with bilateral partners. b) Strengthened policy dialogue with international organisations.	4.2. a) Internal competence development of key staff in partner countries with health sector programmes. b) Danish priorities reflected in UNFPA midterm review process.	4.2. a) All health staff to be deployed in 2011 (app. 15 persons) trained in SRHR. b) Danish contribution to review process.
4.3. Review of Danish contribution to the international fight against HIV/AIDS.	4.3. a) Review finalized and recommendations to follow-up approved b) Danish input to UNGA HIV/AIDS review meeting, New York, June 2011.	4.3. a) Review finalized before 1st July 2011. b) Active role in EU preparation process and participation in at least 3 meetings.
4.4. Maintain progressive policy on SRHR and HIV/AIDS in the EU and the UN.	4.4. Denmark will actively propose and if necessary defend progressive language in favour of SRHR and HIV/AIDS in relevant international meetings as well as in UN resolutions and other key documents related to SRHR e.g. adopted by the UN Commission on the Status of Women, the UN Commission on Population and Development and	4.4. Qualitative assessment of UN resolutions and key documents undertaken.

	UNGA HIV/AIDS Review Meeting.	
5. Increase the effort to improve girls' and women's access to education and health services <ul style="list-style-type: none"> • Denmark will push to ensure that girls and women gain access to education. • Healthcare systems must be strengthened to handle the particular needs of women and children efficiently. 		
Goal	Action in 2011	Indicator
5.1. Denmark's support to education channelled through the World Bank Fast-track Initiative and Danish priorities on access of girls and women to education continually reflected.	5.1. Number of minutes that reflect Danish priorities. Denmark is alternate for the board.	5.1. a) 60% of minutes reflect Danish priorities. b) Net enrolment ratio in primary education for girls in development countries is equal to or higher than 86% (based on latest statistic from 2008, UNESCO Global Monitoring Report).
5.2. Gender dimension of healthcare system in Kenya strengthened.	5.2. Health sector programme in Kenya emphasizes access to information and services in rural areas, family planning and modern contraception.	5.2. 430 million DKK allocated for health sector programme in Kenya and programme commenced.

6. Ensure better protection of women’s rights in conflict and reconstruction situations and promote women’s participation in peace building

- Focus on the protection of women in particular and to ensuring that women are safe from violation in the context of conflicts and in connection with major disasters.
- Promote the active participation of women on the same terms as men at all levels of peace processes, democratization and reconstruction, and the involvement of women in the legal proceedings that follow the often widespread sexual violation of women in conflict situations.

6.1. Protection of women and girls, as well as men and boys, including those with handicaps, in humanitarian situations strengthened.	6.1. Conclusion of a new umanitarian partnership agreement with UNFPA that will strengthen the UNFPA’s ability to ensure support to women in humanitarian crises situations.	6.1. Partnership framework agreement with UNFPA signed and under implementation.
6.2. Denmark’s high profile on UNSCR 1325 and gender equality maintained and reflected in responses and interventions in fragile states.	6.2. Gender issues reflected in programmes under Danish Stabilization Fund and other interventions, including humanitarian, in fragile states.	6.2. Significant share (>20%) reflect targeted and specific gender issues.

ANNEX

Gender Equality in Denmark's Development Cooperation (2004)

Strategy for Denmark's support to the international fight against HIV/AIDS (2005)

Strategy for Denmark's support to the promotion of sexual and reproductive health and rights (2006)