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Ministry of Climate, Energy and Utilities of Denmark

# DRAFT

Enhanced engagement under the Indonesia-Denmark Energy Partnership Project (INDODEPP) 2021-25:

Holistic energy planning for local affordable decarbonisation in Indonesia

Additional interventions related to the Sustainable Island Initiative, phase 2

14. September 2021.

# List of key abbreviations and selected terminology

| ADB        | Asian Development Bank  |
|------------|---|
| BAPPEDA    | Badan Perencana Pembangunan Daerah (Indonesian regional body for planning and               |
|            | development)  |
| BAPPENAS   | Ministry of Development Planning of the Government of Indonesia                             |
| СОР        | Conference of the parties (under the UNFCCC)  |
| Danida     | Brand name for Danish international development cooperation, under the Ministry of          |
|            | Foreign Affairs of Denmark  |
| DEA        | Danish Energy Agency  |
| DGE        | Directorate General of Electricity, MEMR  |
| Dinas ESDM | Dinas Energi Sumber Daya dan Mineral (regional offices of ESDM – MEMR in English).          |
|            | Note: for regional entities, the Bahasa acronyms are generally used in this PD.             |
| DKK        | Danish Kroner   |
| EE         | Energy Efficiency   |
| EU         | European Union  |
| GHG        | Green House Gas   |
| GOI        | Government of Indonesia   |
| INDODEPP   | Indonesia-Denmark Energy Partnership Project  |
| IEA        | International Energy Agency   |
| IRENA      | International Renewable Energy Agency   |
| LTA        | Long-term advisor   |
| MCEU       | Danish Ministry of Climate, Energy and Utilities  |
| MEMR       | Ministry of Energy and Mineral Resources, Government of Indonesia (MEMR is also referred    |
|            | to as ESDM in Bahasa). In this PD, the MEMR acronym for the Ministry is used, in line with  |
|            | common practice in international cooperation.   |
| MFA        | Ministry of Foreign Affairs of Denmark  |
| NDC        | Nationally Determined Contribution (under the Paris Agreement on Climate Change)            |
| NEC        | National Energy Council of Indonesia  |
| NGO        | Non-Governmental Organization   |
| OECD       | Organisation for Economic Co-operation and Development                                      |
| PD         | Project Document  |
| PLN        | PT Perusahaan Listrik Negara (Indonesian State-Owned Electricity Utility)                   |
| RDE        | Royal Danish Embassy in Indonesia (in some cases also referred to as the Embassy of         |
|            | Denmark (EDK))  |
| SDG        | Sustainable Development Goal  |
| SII        | Sustainable Island Initiative (SSC)   |
| SSC        | Strategic sector cooperation  |
| ТА         | Technical assistance  |
| TOC        | Theory of Change  |
| TOR        | Terms of reference  |
| UPR        | The Danish Council for Development Policy   |
| VRE        | Variable renewable energy (in the Concept Note referred to as fluctuating renewable energy) |

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#### DRAFT Programme document for enhanced engagement under INDODEPP:

# Holistic energy planning for local affordable de-carbonisation in Indonesia

## 1. Background

In recognition of the importance of a global transformation of energy systems, particularly in rapidly growing economies, there is a strong Danish political wish to assist partner countries in the transition to low carbon economies<sup>1</sup>. Indonesian partners highly appreciate the Danish experience gained during the transformation from an economy reliant on fossils fuels to increasing utilization of renewable energy resources. The Danish Energy Agency (DEA) has had substantial dialogue with the Indonesian partners on a continued and expanded local engagement in provinces. The Indonesian-Danish energy cooperation dates back to 2008, and since 2015 it has been supported through the Strategic Sector Cooperation Facility. The cooperation has in recent years been successful in cooperating with provinces and islands in Indonesia.

The ongoing Strategic Sector Cooperation for Sustainable Island Initiative (2019-2022/DDK 7 million) is a cooperation between the Danish Energy Agency and the Danish Environmental Protection Agency focusing on bioenergy and Waste-to-Energy solutions in the islands of Lombok and Riau Islands. The new commitment will continue, deepen and include 1-3 additional islands or provinces in the cooperation as a new component in the existing Indonesia-Denmark Energy Partnership Project (INDODEPP 2020-2025/DKK 60 million).

The new Sustainable Island Initiative is designed in line with the *overall objective* of INDODEPP which is to contribute to low carbon development by a) meeting national energy demand in a more sustainable way; reaching Indonesia's NDC goals by reducing GHG-emissions; fulfilling SDG7 and SDG13 targets; and achieving the 23% renewable energy goal in 2025.

The outputs of the sustainable Island Initiative will underpin the introduction of low carbon development in selected islands and regions and support the three *outcomes* of INDODEPP which is: Scenario-based long-term energy plans and regulation; Integration of renewable energy; Enhanced national strategy for energy efficiency. The new outcome will support this in a local perspective and add new thematic areas of decarbonization strategies, project solutions and socio-economic benefits.

The Sustainable Island initiative will harvest on the Danish long term cooperation with local governments in existing partnerships and build new partnerships feeding in the local experience to the cooperation at national level and at the same time translating the Indonesian government's climate and energy policy and goals into a local context. These efforts may support solid energy sector planning that can attract investments in local energy transition project, as has been the case in Lombok where pre-feasibility studies have spurred interest from developers. The Investment Fund for Developing Countries (IFU) and Indonesian partners are evaluating the possibility of applying Danida Sustainable Busines Finance in e.g a bio-energy project.

**Proces:** The project will be adjusted to the recommendations from the Programme Committee and appraised during October/November 2021 and presented to the Council for Development Policy in

<sup>&</sup>lt;sup>1</sup> The Indonesia – Denmark Energy Partnership Programme supports the implementation of the Danish Government's Global Climate Strategy (2020) and the Ministry of Foreign Affairs' Development strategy (2021)

November 2021 or January 2022. The appraisal will be conducted by ELK as a desk appraisal based on the INDODEPP appraisal's findings and recommendations in 202

# 2. Strategic consideration and justification

#### 2.1 The project addresses significant development challenges in Indonesia

The project supports the Danish Government's Climate Act and the SDG priorities in the Strategy for Development Cooperation. The Danish government's goal of contributing to the Parish agreements and the target of limiting the global increase in temperatures to 1,5 Celcius degree is supported by development cooperation with growth economies, where the existing and projected increases in energy demand and green-house gas emissions (GHG) are highest, thereby ensuring that the Danish contribution will have the highest possible effect on global warming.

Indonesia is ranked as the sixth largest global GHG emitter due to the large emissions from forestry.<sup>2</sup> This includes pressures on tropical rainforests due to palm oil production. Before COVID 19, the country experienced annual growth rates of approximately 5% in the national economy and energy consumption, resulting in increased energy-related CO<sub>2</sub> emissions. In 2021, the growth rates of the economy seemed to be back-to-normal with a projected GDP-growth of 4.7% in 2021 and 5.1% in 2022. The ambition of the Indonesian government is to ensure affordable electricity for all and to stable energy supply for a growing middle-class in both urban and rural areas.<sup>3</sup> Major investments are needed in the energy system in order to meet the increased demand from consumers and industry. If the government continue to prioritise coal, oil and gas in the energy production it will have a significant impact on the global greenhouse gas emissions in years to come. During the preparation for COP26 there have been positive political signals from the Government of Indonesia (GoI), indicating an intention to have growth in energy demand covered by renewable energy after 2028. At the same time, parliament has speeded up the process of a new renewable energy bill. However, if the current challenges of handling variable renewable energy (VRE) is not overcome, the risk is that Indonesia could continue with well-known technologies of coal, natural gas and palm oil in order to maintain the security of energy supply, which will increase GHG-emissions significantly and lead to more deforestation and loss of biodiversity.

#### 2.2 Links to the Indonesian government's policies and strategies for energy transition

In order to secure the VRE transition, both national and local partners request increased cooperation on how to make the green energy transition happen in reality.

At the COP26 the Indonesian Government is expected to pledge a commitment to meet net-zero emissions in 2060 - or sooner with international assistance. Ministry of Energy and Mineral Resources (MEMR) needs local governments to be capable of delivering on increased national climate targets. Commitment to decarbonisation at provincial level is still political challenging and a sensitive issue. The DEA cooperation has demonstrated that the use of evidence based energy scenarios and identification of a pipeline of green energy projects can overcome local government's resistance to introducing green energy solutions and to commit to the climate ambition

<sup>&</sup>lt;sup>2</sup> https://www.wri.org/our-work/topics/indonesia

<sup>&</sup>lt;sup>3</sup> Indonesia Economic Snapshot - OECD

Local governments support to energy transition may even lead to local carbon-neutrality pledges. Such local decarbonisation pledges could serve as showcases in the climate diplomacy at the embassy. It would also be a vehicle for attracting soft loans and technical assistance to the involved provinces from e.g. the EU and Asia Development Bank (ADB) supporting coal-phase out and RE investments planned for in local energy transition plans.

Requests for RE investments in provinces are in general common, while the analysis of interconnectors, demand-side and integration of different energy sources are often missing. The Sustainable Island Initiative phase 1 is focusing on Waste to Energy (WtE) and bioenergy. It is proposed that an expanded phase 2 takes a more holistic approach and includes the whole energy sector. Focusing on best practice, least cost development and security of supply will pave the way for projects within wind, solar and e.g. cooling solutions to become a reality.

Lessons learned from the Sustainable Island Initiative have shown that local authorities are experiencing strong links between sectors, which make a broader sector coupling possible. In provinces officers from agencies of energy and environment work closely together with officers from authorities of forest, tourism, agriculture, planning etc. in order to interlink the efforts of e.g. promoting bioenergy projects or developing tourism.

Since 2008 the DEA has been engaged with the Indonesian energy authorities building a strong partnership with central government institutions and local governments in islands and provinces. The continuation of the Sustainable Island Initiative will build on existing partnership with Lombok and Riau Islands and deepen the engagement in new strategic areas within energy and climate. 1-3 new islands or provinces will invited to participate in the Danish cooperation. The new islands or provinces to the programme will have potential for larger expansions of renewable energy and the local government will have strong commitment to the cooperation with Denmark.

## 3. Description of the Sustainable Island Initiative, phase 2

Since 2008 the DEA has been engaged with the Indonesian energy authorities building a strong partnership with central government institutions and local governments in islands and provinces. The continuation of the Sustainable Island Initiative will build on existing partnership with Lombok and Riau Islands and deepen the engagement in new strategic areas within energy and climate. Up to three new islands or provinces will be invited to participate in the Danish cooperation. The new islands or provinces to the programme will all have potential for larger expansions of renewable energy and the local government will have strong commitment to the cooperation with Denmark.

The project is a capacity development project focusing on technical capacity assessment and capacity building in local government institutions in the energy sector. The current INDODEPP programme has analyzed the renewable energy potential in a regional perspective and the analysis indicates which provinces/islands could be relevant for the Danish cooperation. The capacity development's starting point will be the Danish system planning approach (Strategisk Energiplanlægning).

The following successful approaches in INDODEPP and the Sustainable Island Initiative phase 1 will be continued with a focus on.

• Intervention in provinces/ islands to bridge the gap between national planning and local projects

- Focus on pre-feasibility studies for RE solutions to increase project readiness
- Continue linking Indonesian partner islands to Danish peer role models of Bornholm and Samsø

The additional new elements in the Sustainable Island Initiative phase 2 are:

- Introduce long-term full decarbonisation strategies to enable islands/provinces to contribute to national targets and to increase investors' confidence in provincial transition plans.
- Provide project solutions in whole of energy systems, including all relevant RE sources and use for e.g. cooling, cooking and electrification of transport.
- In close collaboration with IRENA, make socio-economic assessments (jobs, pollution, etc.) in addition to project-economy assessments, as requested by local partners in order for them to commit to RE projects.

A tentative activity-list under the three new outputs is found in annex 2.

The approach in in the Sustainable Island initiative will focus on the interaction between public sector, private sector and civil society by strengthening: Community involvement to ensure local acceptance and familiarity; Stakeholder involvement to attract interest from developers and investors; Continued peer-to-peer sharing of experience from Samsø and Bornholm.<sup>4</sup>

Some of the main products of the Sustainable Island Initiative phase 2 are pre-feasibility studies for REprojects and provincial decarbonization strategies and/or full RE transition plans. The development results are expected to improve national and local framework conditions and pave the way for potential investors. The focus on how to get from planning to project will be an essential part of bridging the gap between national plans and implementing the energy transition at local level.

# 4. INDODEPP Theory of Change updated with Sustainable Island Initiative phase 2

The updated INDODEPP Theory of Change (ToC) that incorporates the new elements are attached in annex 1. The ToC is outlined in causalities below.

*If* DEA contributes to capacity development of strong local energy planning competencies based on the Danish planning tradition, which include stakeholder involvement, assessment of economy in transition and socio-economic benefits, *then* 

Province governments are enabled to make local energy transition plans in cooperation with private sector and civil society, and *then* 

Province governments can attract investors for energy projects and set local energy and climate targets, and *then* 

Renewable energy projects can become a reality and be integrated in the energy systems, and

<sup>&</sup>lt;sup>4</sup> Bornholm and Samsø is already involved in SII phase 1 and their commitment to further cooperation will be investigated before.

Provinces can contribute to – or over-perform - Indonesia's present national energy and climate targets, and *then* 

Local showcases in provinces can pave the way for faster energy transition commitments at national level.

# 5. Updated result framework for INDODEPP for the additional activities

The existing result framework for INDODEPP consist of outcome three outcomes. The new additional activities are expected to contribute to a new outcome 4 with three outputs:

#### Overview:

| INDODEPP Objective  | Outcomes   | Outputs   |  |  |  |  |
|---|--|---|--|--|--|--|
|   | 1 Scenario-based long-term energy<br>plans and regulation                                  | 1.1 Modelling capacity1.2 Energy policy and planning1.3 Regulation  |  |  |  |  |
| The project has contributed to:<br>meeting Indonesia's national<br>energy demand in a more<br>sustainable way; to its NDC<br>goals; SDG7 and SDG13<br>targets; and, more specifically,<br>to the achievement of the 23%<br>renewable energy goal in 2025. | 2 Integration of renewable energy<br>3 Enhanced national strategy for<br>energy efficiency | <ul> <li>2.1 Wind power pilot tender</li> <li>2.2 Energy forecasting and system operation</li> <li>2.3 Least cost grid integration strategies and planning</li> <li>3.1 Energy efficiency in buildings</li> <li>3.2 Energy efficiency in industry and power plants</li> </ul> |  |  |  |  |
|   | 4 Low carbon development in islands and provinces  | <ul> <li>4.1 Full decarbonisation strategies for<br/>energy</li> <li>4.2 Project solutions in a sustainable<br/>energy system</li> <li>4.3 Socio-economic analysis</li> </ul>   |  |  |  |  |

The objective of INDODEPP will be further supported by local interventions on islands and/or in provinces. While the current INDODEPP supports just transition, providing lower cost of energy, jobs and less pollution the additional activities will do this in a local context. The outcome indicator is presented below.

| Engagement  | Title   | Outcome 4: Low carbon development in islands and provinces                             |   |  |  |  |  |  |
|-------------|---------|--|---|--|--|--|--|--|
| Outcome     |         | Low carbo  | Low carbon development in islands and provinces is accelerated leading to more RE           |  |  |  |  |  |
|             |         | projects ar  | projects and contributing to higher local energy and climate targets. The local showcases   |  |  |  |  |  |
|             |         | for green t  | for green transition pave the way for more RE at national level supporting just transition, |  |  |  |  |  |
|             |         | affordabilit   | ordability of energy and socio-economic benefits.   |  |  |  |  |  |
| Outcome ind | licator | The islands/provinces adapt Danish experience on energy planning and set local targets |   |  |  |  |  |  |
|             |         | for decarbo  | r decarbonisation and energy transition. RE projects will be adopted by developers.         |  |  |  |  |  |
| Baseline    | Year    | 2021   | Provinces and islands request investment in RE solutions and better tools for               |  |  |  |  |  |
|             |         |  | energy planning, but the local governments are hesitant to commit to                        |  |  |  |  |  |
|             |         |  | decarbonisation and/or massive RE-transition.   |  |  |  |  |  |
| Mid-target  |         | 2023   | Provinces/islands have mapped local RE potentials/projects and adapted                      |  |  |  |  |  |
|             |         |  | some energy planning approaches from Danish experience. Some                                |  |  |  |  |  |

|        |      | provinces/islands have made local plan/commitments towards decarbonisation of the energy sector and/or 100 pct. RE-development.                      |
|--------|------|--|
| Target | 2025 | Provinces/islands have started implementation of RE projects. Some provinces/islands are following pathways to full decarbonisation and 100 pct. RE. |

## 6. Brief analyses of the partners

#### 6.1 Existing partners to continue in Sustainable Island Initiative, phase 2

The National Energy Council of Indonesia (NEC) under Ministry of Energy and Mineral Resources has been a key-partner to DEA since the first Sector Strategic Cooperation in 2016. The Secretariat of the National Energy Council is working on national energy plans, such as the Indonesia Energy Outlook. NEC is also responsible for provincial energy planning and will be the national partner in the Sustainable Island Initiative phase 2. Though, NEC has provided limited allocation of resources to national modelling activities during the past few years, their commitment to the Danish engagement with provincial energy planning is strong. NEC is facilitating contacts to provincial governments and has an interest in local energy plans being developed in support of national energy plans.

The local electricity company (PLN)<sup>5</sup> and local energy authorities (Dinas ESDM) are other partners to the programme. Ministry of Energy and Mineral Resources has been the main partner in the Danish cooperation. The joint approach of DEA and the Danish Environmental Protection Agency has facilitated cooperation with the Indonesian Ministry of Environment and Ministry of Planning. It is the intention to draw Ministry of Planning even closer into the cooperation as they refer directly to Governors, while local electricity companies and local energy authorities refer to the regional authorities for planning and development.

Other partners to the Sustainable Island Initiative will be local civil-society, NGO's and relevant universities for example the well-established collaboration between Aalborg University and West Nusa Tenggara (the province covering Lombok).

## 6.2 New partner provinces/islands

In the Sustainable Island Initiative phase 2 it is planned to start cooperation with up to three new islands/provinces. Potential partner are: Province of North Sulawesi, Province of South Sulawesi, Province of South Kalimantan and City of Pontianak. Further screenings in these provinces and other islands/provinces will however be needed in the inception phase. An important criteria for selection will be that the province/island has a considerable size where it is meaningful to match successful integration of RE with the demand side. The overall objective of INDODEPP is to support a higher national percentage of RE and increase the contribution to Indonesia's climate goals, hence priority will be given to energy systems with some volume, being larger than sparsely connected villages on remote islands. Other donors are supporting the energy transition on very small islands e.g. UK's MENTARI-program.

<sup>&</sup>lt;sup>5</sup> A Long-Term-Advisor (LTA) has been embedded in PLN Head Quarter by 1<sup>st</sup> August 2021 to assist with RE procurement and auction as well as successful RE integration. The LTA will be embedded for at least 2 years.

# 7. Overall budget at outcome-level

The additional budget for the new outcome of INDODEPP is listed below. Implementation will start in mid-2022 when the current SSC Sustainable Island Initiative project expires. From 2023 a reserve for unallocated funds have been added in the budget. Unallocated funds is to be prioritized according to the current demand and political agenda in the partner institutions and in order to continue cooperation with the Danish Environmental Protection Agency.

| Budget by year (mDKK)       | 2022 | 2023 | 2024 | 2025 | Total | %    |
|-----------------------------|------|------|------|------|-------|------|
| DEA Staff resources         | 0,5  | 1,3  | 1,3  | 1,3  | 4,3   | 29%  |
| DEA travel, hotel, per diem | 0,1  | 0,2  | 0,2  | 0,2  | 0,7   | 5%   |
| Consultants                 | 1,0  | 1,8  | 1,5  | 1,8  | 6,1   | 41%  |
| Workshops, study tours etc. | 0,0  | 0,2  | 0,2  | 0,2  | 0,6   | 4%   |
| Unallocated                 | 0,0  | 1,1  | 1,1  | 1,1  | 3,3   | 22%  |
| Tota                        | 1,6  | 4,6  | 4,3  | 4,6  | 15,0  | 100% |

#### Additional budget forSustainable Island Initiative 2

#### New total budget (INDODEPP+SII2) :

| Budget by year (mDKK)          | 2021 | 2022 | 2023 | 2024 | 2025         | Total | %    |
|--------------------------------|------|------|------|------|--------------|-------|------|
| Outcome 1                      | 2,2  | 2,8  | 2,8  | 2,8  | 2,8          | 13,5  | 18%  |
| Outcome 2                      | 2,6  | 3,1  | 2,5  | 2,5  | 2,5          | 13,2  | 18%  |
| Outcome 3                      | 1,8  | 2,3  | 2,2  | 2,2  | 2,2          | 10,8  | 14%  |
| Outcome 4                      | 0,0  | 1,6  | 3,5  | 3,2  | 3 <i>,</i> 5 | 11,71 | 16%  |
| Indo-DEPP Programme Management | 0,5  | 0,5  | 0,5  | 0,5  | 0,5          | 2,4   | 3%   |
| Long term advisers             | 1,8  | 2,8  | 2,8  | 2,8  | 2,8          | 13,0  | 17%  |
| Analysis and review            | 0,0  | 0,0  | 1,0  | 0,0  | 0,0          | 1,0   | 1%   |
| Contingencies                  | 1,0  | 1,0  | 1,0  | 1,0  | 1,0          | 5,0   | 7%   |
| Unallocated                    | 0,1  | 0,2  | 1,3  | 1,3  | 1,4          | 4,3   | 6%   |
| Total                          | 10,0 | 14,4 | 17,6 | 16,3 | 16,7         | 75,0  | 100% |

#### 8. Management and reporting

Management and reporting of the proposed additional activities follow the overall structure of INDODEPP.

**The INDODEPP Advisory Group** is overseeing implementation of the programme and consists of MFA and the Danish Ministry of Climate, Energy and Utilities and with DEA as secretary. The Advisory Group meets on a bi-annually basis, or when required, to discuss programme progress and solicit lessons learnt. The Advisory Group approves final programming for unallocated funds. The Advisory Group supports the Danish embassy in its policy dialogue on energy and climate change agenda with relevant Indonesian authorities.

**The country steering committee of INDODEPP** is co-chaired by the Director General of Ministry of Energy and Mineral Resources and the Danish Ambassador to Indonesia. The steering committee members include representatives from each engagement partner of INDODEPP. The Sustainable Island Initiative is represented by the National Energy Council and DEA. The steering committee meets bi-annually to approve annual work plans, the annual progress report and serves as a forum for policy dialogue. The Implementation Group for the Sustainable Island initiative will coordinate and manage daily implementation of the annual work programme. The members are representatives from selected provinces/islands, DEA, Long Term Advisor and Energy Sector Counsellor. The Implementation Group meets twice a year and have the responsibility to: i) Monitor programme progress at output level and iii) ensure cross fertilisation within and between engagements of INDODEPP. The Implementation Group reports to the Steering Committee.

DEA will report on progress, results and financial management to the MFA once a year in accordance with the aid Management Guidelines. Annual reporting and mid-year reporting will be submitted to the Advisory Group.

#### 9. Risk analysis

The risk analysis the proposed additional activities complements the overall risk assessment for INDODEPP, which is available in annex 4. The main national partner engaged in the additional funding is National Energy Council of Indonesia, under the Ministry of Energy and Natural ressources . NEC have expressed interest in a closer engagement from DEA in islands/provinces. Previously engagements in provinces have been largely successful and NEC has reaffirmed its wish to engage with Denmark in a government-to-government modality. Nevertheless there are both contextual, programmatic and institutional risks, which need to be carefully examined and reflected upon as part of the programme.

- The commitment from the local partners in provinces/islands remains essential for success. Sudden changes in priorities at local level can happen. Frequent contact and visits to provinces make the cooperation less sensitive and adaptable to changes in local priorities. During phase 2 it is planned to have more local presence and more frequent dialogue making the cooperation less vulnerable to changes in priorities. If a partner does nor allocate sufficient resources for the cooperation, DEA will cease the cooperation with that island/province and use the resources for increased cooperation in another island/province with more commitment. The risk is considered to be medium.
- Activities under the INDODEPP program requires a committed national partner; The Sustainable Island Initiative will continue to require good cooperation with the NEC Secretariat to ensure contacts at provincial level and facilitation of the cooperation. If the cooperation with the NEC Secretariat should fail – however not a very likely scenario – it must be considered if other departments in Ministry of Energy and Mineral Resources or Ministry of National Development Planning should be approached as potential main-partner in the Sustainable Island Initiative phase 2. The risk is considered to be low.
- The political risk of replacing national resources such as coal, gas and palm oil with fossil fuel-free RE technologies persist. Currently the political long-term trend is that government will prioritize RE as a solution for creating more green jobs. Latest example on the green trend is the president's speech at national Independence Day 17<sup>th</sup> August 2021 in which he stated that green economy and RE are an important part of Indonesia's green economy ambitions. The political-economy of strong economic interests tied to the coal production remains to pose a risk for and in-depth green transition of the energy sector. This risk cannot be entirely mitigated in the project, but cost-efficient scenarios will

continue to show less competitiveness for coal and gas<sup>6</sup>. Even if economic rational solutions of green energy production may be hampered by political concerns the capacity development in energy planning and economic optimization for green development will be anchored in local authorities. The risk is considered medium.

<sup>&</sup>lt;sup>6</sup> Denmark and other linke-minded countries use climate diplomacy to advocate for the phasing-out of fossl-fuels (coal, oil and gas).

#### Annex 1: Updated ToC with new SII phase 2 component



# Annex 2: Tentative activity-list for new outputs

#### Output 4.1: Full decarbonisation strategies for energy

- Resource mapping of RE resources and energy needs, including export or alternate usage of "surplus" RE to improve utilization of RE.
- Power system modelling and optimisation to decrease costs when increasing the share of RE.
- Modelling of supply and demand-side for electricity, cooling, cooking, transport, etc. to secure sustainable energy solutions.
- Making long-term scenarios for achieving full decarbonisation of island/province earlier or in pace with national decarbonisation targets to improve policy decisions.
- Capacity development/training of local civil servants (courses in energy planning and modelling).
- Supporting local decision-makers in converting scenarios into strategies and policies to attract investments.

#### Output 4.2: Project solutions in a sustainable energy system

- Making consolidated and customized catalogue (with inspiration from the Danish 'Virkemiddelkatalog') for each province/island for energy production solutions and demand-side projects based on local conditions.
- Making local customized pre-feasibility studies of selected RE electricity production projects.
- Making local customized pre-feasibility studies for selected energy demand; which may be energy efficient cooling, alternate energy sources for cooking or different fuel/transport solutions e.g. charging hubs for electric two wheelers.
- Identifying projects with short and medium term potential in the province/island; making a short-list for both supply-side and demand-side projects.
- Investigating energy project finance options through international organisations and/or Danish financial institutions and create guidelines/catalogue of requirements and project options.
- Involving the private sector, as knowledge from developers may be included in pre-feasibility studies and results of pre-feasibility studies can be presented for selected business fora.

#### Output 4.3: Socio-economic assessments

- Socio-economic assessments of the de-carbonisation scenarios in output 4.1.
- Validation of external benefits of the identified projects in output 4.2. The socio-economic parameters for the planning level are applied to socio-economic assessments for the potential projects.
- Cooperation with international organisations such as IRENA and GGGI about local job creation effects etc.
- Cooperation with Bornholm, Samsø and other Danish state-of-the-art municipalities on local ownership and lessons learned from green transition to showcase specific examples. Study trips to Denmark included in the activity.

- Workshops with NGO's and other civil society to present findings of socio-economic analysis and to create awareness of the green transition and its importance. This will contribute to public acceptance of RE projects.

Annex 3: New INDODEPP budget including Sustainable Island Initiative , phase 2

#### Total budget on output-level:

|                                   |   | Outline Budget (mDKK) |                                    |             |                       |                         |        |       |          |                 |
|-----------------------------------|---|-----------------------|------------------------------------|-------------|-----------------------|-------------------------|--------|-------|----------|-----------------|
|                                   |   |                       | TA                                 |             |                       |                         |        |       |          | %<br>within     |
| Outcome                           | Output  |                       | Workshops,<br>study tours,<br>etc. | Consultants | Long term<br>Advisers | Analysis<br>and reviews | Totals |       | Totals % | each<br>outcome |
| 1 Scenario-based long-            | 1.1 Modelling capacity                                  |                       | 0,30                               | 1,40        | 2,10                  |                         | 6,22   |       |          | 31%             |
| term energy plans and regulation  | 1.2 Energy policy and planning                          | 3,19                  | 0,30                               | 1,40        | 2,10                  |                         | 7,00   | 19,81 | 26%      | 35%             |
| 10Summon                          | 1.3 Regulation  | 3,19                  | 0,30                               | 1,00        | 2,10                  |                         | 6,60   |       |          | 33%             |
|                                   | 2.1 Wind power pilot tender                             | 2,20                  | 0,30                               | 2,20        | 2,10                  |                         | 6,80   |       |          | 35%             |
| 2 Integration of renewable energy | 2.2 Energy forecasting and system operation             | 2,41                  | 0,30                               | 1,90        | 2,10                  |                         | 6,72   | 19,52 | 26%      | 34%             |
|                                   | 2.3 Least cost grid integration strategies and planning | 2,20                  | 0,30                               | 1,40        | 2,10                  |                         | 6,00   |       |          | 31%             |
| 3 Enhanced national               | 3.1 Energy efficiency in buildings                      | 2,41                  | 0,30                               | 1,03        |                       |                         | 3,75   |       | 14%      | 35%             |
| strategy for energy<br>efficiency | 3.2 Industry and power plant energy efficiency          | 3,37                  | 0,30                               | 3,40        |                       |                         | 7,07   | 10,82 |          | 65%             |
| 4 Low earbor                      | 4.1 Full decarbonisation strategies                     | 1,60                  | 0,20                               | 2,10        |                       |                         | 3,90   |       |          | 33%             |
| development in islands            | 4.2 Project solutions in a sustainable energy system    | 1,53                  | 0,20                               | 2,10        |                       |                         | 3,83   | 11,71 | 16%      | 33%             |
| and provinces                     | 4.3 Socioeconomic analysis                              | 1,88                  | 0,20                               | 1,90        |                       |                         | 3,98   |       |          | 34%             |
|                                   | Programme management                                    | 2,45                  | 0,00                               | 0,00        |                       |                         | 2,45   | 2,45  | 3%       |                 |
|                                   | Recruitment costs                                       |                       |                                    |             | 0,40                  |                         | 0,40   | 0,40  | 1%       |                 |
| Cross cutting                     | Reviews   |                       |                                    |             |                       | 1,00                    | 1,00   | 1,00  | 1%       |                 |
|                                   | Contingencies   |                       |                                    |             |                       |                         | 5,00   | 5,00  | 7%       |                 |
|                                   | Unallocated funds                                       |                       | <i>r</i>                           |             |                       |                         | 4,30   | 4,30  | 6%       |                 |
|                                   | Total   | 28,84                 | 3,04                               | 19,83       | 13,00                 | 1,00                    | 75,0   | 75,00 | 100%     |                 |
|                                   |   |                       |                                    |             |                       |                         |        |       |          |                 |

# Budget details and explanations:

| Budget by year (mDKK)       | 2021 | 2022 | 2023 | 2024 | 2025 | Total | %    | Notes |
|-----------------------------|------|------|------|------|------|-------|------|-------|
| DEA Staff resources         | 3,4  | 4,8  | 5,6  | 5,6  | 5,6  | 25,0  | 33%  | 1     |
| DEA travel, hotel, per diem | 0,5  | 0,8  | 0,9  | 0,9  | 0,9  | 3,9   | 5%   | 2     |
| Consultants                 | 2,6  | 4,3  | 4,4  | 4,1  | 4,4  | 19,8  | 26%  | 3     |
| Workshops, study tours etc. | 0,5  | 0,5  | 0,7  | 0,7  | 0,7  | 3,0   | 4%   | 4     |
| Long term advisers          | 1,8  | 2,8  | 2,8  | 2,8  | 2,8  | 13,0  | 17%  | 5     |
| Analysis and review         | 0,0  | 0,0  | 1,0  | 0,0  | 0,0  | 1,0   | 1%   | 6     |
| Contingencies               | 1,0  | 1,0  | 1,0  | 1,0  | 1,0  | 5,0   | 7%   | 7     |
| Unallocated                 | 0,1  | 0,2  | 1,3  | 1,3  | 1,4  | 4,3   | 6%   | 8     |
| Total                       | 10,0 | 14,4 | 17,6 | 16,3 | 16,7 | 75,0  | 100% |       |

|   | Notes:  |
|---|---|
| 1 | In accordance with expected use on outputs  |
| 2 | Estimated costs 'Travel expenses' based on experience from former alike projects  |
| 3 | In accordance with expected use on outputs  |
| 4 | Based on experience from study tour and workshop costs in former SSC programme.<br>Workshops and study tours is expected to go across outputs and therefore combine the<br>budgets in relevant matter. 2 study tours is expected per year and 3 local workshops a year.<br>Some tasks will be handled by consultants and therefore be included in the consultant<br>budget. |
| 5 | Based on costs from former DEPP programmes  |
| 6 | Price for one MTR   |
| 7 | The outputs cover all general areas of activities in the programme. This is a buffer for output-activities their might show to have a greater request or unforeseen expenses not expected   |
| 8 | Unallocated in order to be flexible across the program doing its 5 year period.   |

# Annex 4: Risk management matrix for INDODEPP including Sustainable Island Initiative, phase 2

#### **Contextual risks**<sup>7</sup>:

| <b>Risk Factor</b> | Likelihood | Impact | Risk response        | Residual | Background to           |
|--------------------|------------|--------|----------------------|----------|-------------------------|
|                    |            | _      |                      | risk     | assessment              |
| The Covid-19       | likely     | medium | The project is       | medium   | The negative impact     |
| pandemic causes    |            |        | designed to be       |          | of the pandemic until   |
| economic crisis,   |            |        | flexible, to adjust  |          | mid-2021 is higher      |
| changes of         |            |        | the activities       |          | than anticipated and    |
| national focus     |            |        | annually aligned     |          | the recovery is not     |
| and potentially    |            |        | with partners'       |          | possible to forecast.   |
| political and      |            |        | annual plans while   |          | This can impact the     |
| social tensions    |            |        | keeping the          |          | available resources of  |
|                    |            |        | outcome              |          | the partners to be      |
|                    |            |        | indicators. The      |          | allocated to the        |
|                    |            |        | activities are to be |          | project as well as the  |
|                    |            |        | planned based on     |          | focus in achieving      |
|                    |            |        | close monitoring     |          | NDC and RE targets.     |
|                    |            |        | of situation.        |          |                         |
| Vested interests   | likely     | high   | The INDODEPP         | medium   | The political economy   |
| in the political   |            |        | project design has   |          | in the sector, as       |
| economy            |            |        | taken into account   |          | always, has its drivers |
| including the      |            |        | these interests and  |          | and opponents of        |
| coal and palm oil  |            |        | described in the     |          | transformational        |
| industry can       |            |        | context analysis     |          | change                  |
| work against the   |            |        | and INDODEPP         |          |                         |
| green energy       |            |        | is a partnership     |          |                         |
| transition         |            |        | with those           |          |                         |
|                    |            |        | government           |          |                         |
|                    |            |        | institutions that    |          |                         |
|                    |            |        | have the mandate     |          |                         |
|                    |            |        | and the power to     |          |                         |
|                    |            |        | regulate the         |          |                         |
|                    |            |        | electricity sector   |          |                         |
| Presidential and   | likely     | high   | The project is       | medium   | Since the current       |
| parliament (and    |            |        | designed to ensure   |          | president is in his     |
| possibly regional  |            |        | that important       |          | second term, he         |
| elections) in 2024 |            |        | indicators to be     |          | cannot run for          |
| could cause        |            |        | achieved, or at      |          | election in 2024        |
| political and      |            |        | least secured by     |          | New government and      |
| social tensions    |            |        | 2023. The project    |          | new composition in      |

<sup>&</sup>lt;sup>7</sup> This category covers the range of potential adverse outcomes that may arise in a particular context, including the risk of harm beyond the immediate context or the country's borders and may include governance failure (e.g. the failure of effective public financial management or law enforcement); competition for resources; natural hazards; and pre-existing socio-political tensions. (Danida Guideline to Risk Matrix 2018).

|                             |        |      | is flexible to work<br>with provinces<br>where governor or<br>mayor is<br>prioritizing the<br>cooperation. |        | the parliament may<br>introduce new policies<br>after 2024. |
|-----------------------------|--------|------|--|--------|---|
| Government<br>subsidies and | likely | high | PLN has made a clear commitment  | medium |   |
| internal financial          |        |      | to work as a   |        |   |
| interests and               |        |      | partner in   |        |   |
| perverse                    |        |      | INDODEPP and   |        |   |
| incentives, as              |        |      | support its RE and   |        |   |
| well as PLN's               |        |      | EE focus   |        |   |
| economic<br>wishility and   |        |      |  |        |   |
| mandate of                  |        |      |  |        |   |
| supplying cheap             |        |      |  |        |   |
| electricity can             |        |      |  |        |   |
| work against the            |        |      |  |        |   |
| green energy                |        |      |  |        |   |
| transition.                 |        |      |  |        |   |

#### **Programmatic Risks**<sup>8</sup>:

| Risk Factor                   | Likelihood | Impact | Risk response     | Residual | Background      |
|-------------------------------|------------|--------|-------------------|----------|-----------------|
|                               |            | -      |                   | risk     | to assessment   |
| Any changes of priority       | Unlikely   | Major  | To sign the       | Minor    | Changing of     |
| given to the cooperation      |            |        | Implementation    |          | the             |
| from partner organisations    |            |        | Agreement with    |          | government      |
|                               |            |        | the partner to    |          | after 2024      |
|                               |            |        | ensure that the   |          | elections will  |
|                               |            |        | project is        |          | change the      |
|                               |            |        | registered under  |          | minister and    |
|                               |            |        | MoF until 2025.   |          | officials which |
|                               |            |        | Thus, it can be   |          | could change    |
|                               |            |        | used as reference |          | focus.          |
|                               |            |        | for new officials |          |                 |
|                               |            |        | of partners.      |          |                 |
| Lack of willingness to share  | Likely     | Major  | To put            | Medium   |                 |
| the available data can affect |            |        | contributions of  |          |                 |

<sup>&</sup>lt;sup>8</sup> This category covers include two kinds of risk: (1) the potential for a programme to fail to achieve its objectives; and (2) the potential for the programme to cause harm in the external environment. With regard to (1), the risk factors for programme failure include many of the contextual risks outlined above, as well as institutional and political factors. But there are many other reasons for potential programme failure, including inadequate understanding of the context or flawed assessment of what needs to be done; management and operational failures; and failures of planning and co-ordination. Risk is also associated with new or innovative programme approaches (although there may also be risk in failing to innovate). (Danida Guideline to Risk Matrix 2018). The categorisation of likelihood, impacts, and residual risk is also consistent with Danida guidelines.

| the quality of the technical |        |        | asch party in the    |       |                 |
|------------------------------|--------|--------|----------------------|-------|-----------------|
| the quanty of the technical  |        |        |                      |       |                 |
| assistance provided.         |        |        | Implementation       |       |                 |
|                              |        |        | Agreement,           |       |                 |
|                              |        |        | including            |       |                 |
|                              |        |        | obligation to        |       |                 |
|                              |        |        | share data and       |       |                 |
|                              |        |        | information with     |       |                 |
|                              |        |        | all relevant         |       |                 |
|                              |        |        | partners,            |       |                 |
| Limited absorption capacity  | Likely | Medium | Solid energy         | Minor | The             |
| and lack of staff retention  |        |        | sector               |       | partnership is  |
| in key positions across      |        |        | administration is    |       | based on the    |
| partners institutions        |        |        | central for          |       | assumption      |
| -                            |        |        | conducting sector    |       | that it is a    |
|                              |        |        | regulation.          |       | mutual          |
|                              |        |        | It is necessary to   |       | cooperation     |
|                              |        |        | engage in a true     |       | where           |
|                              |        |        | partnership,         |       | resources for   |
|                              |        |        | where the            |       | knowledge       |
|                              |        |        | Indonesian           |       | transfer is     |
|                              |        |        | partners are         |       | available.      |
|                              |        |        | actively involved    |       | There have      |
|                              |        |        | and reserve the      |       | been examples   |
|                              |        |        | required resources   |       | of participants |
|                              |        |        | for capacity         |       | in modelling    |
|                              |        |        | building. The        |       | courses having  |
|                              |        |        | DEA will ensure      |       | been moved      |
|                              |        |        | stronger             |       | to other tasks  |
|                              |        |        | commitment from      |       | than            |
|                              |        |        | partner              |       | modelling in    |
|                              |        |        | organisations to     |       | their           |
|                              |        |        | let participants in  |       | organisations.  |
|                              |        |        | courses use their    |       |                 |
|                              |        |        | learning in their    |       |                 |
|                              |        |        | job.                 |       |                 |
|                              |        |        | Strengthen           |       |                 |
|                              |        |        | alumni-network       |       |                 |
|                              |        |        | across institutions. |       |                 |

#### Institutional risks<sup>9</sup>:

| Risk Factor     | Likelihood | Impact | Risk response          | Residual | Background to    |
|-----------------|------------|--------|------------------------|----------|------------------|
|                 |            |        |                        | risk     | assessment       |
| The project     | Likely     | Major  | Careful identification | Medium   | Clean energy     |
| could duplicate |            |        | of other relevant      |          | development is a |

<sup>&</sup>lt;sup>9</sup> This category includes "internal" risk from the perspective of the donor or its implementing partners. It includes the range of ways in which an organisation and its staff or stakeholders may be adversely affected by interventions, e.g. damage to a donor's reputation if it fails to achieve its objectives, or from financial/fiduciary failure (Danida Guideline to Risk Matrix, 2018).

| existing          |          |       | bilateral donor and   |       | crowded field in           |
|-------------------|----------|-------|-----------------------|-------|----------------------------|
| activities        |          |       | multilateral          |       | Indonesia. Denmark is a    |
| and/or fails to   |          |       | development partners  |       | small development          |
| recognise         |          |       | support. Denmark      |       | partner, but the unique    |
| interfaces and    |          |       | participate active in |       | value added of             |
| synergies with    |          |       | EU's and UKs          |       | authority-to-authority     |
| other initiatives |          |       | COP26 donor-          |       | cooperation is a key       |
| due to many       |          |       | coordination within   |       | feature of the project     |
| donor activities  |          |       | energy and            |       | and this particular set-up |
| in the sector.    |          |       | environment and       |       | is something very few      |
|                   |          |       | coordinates actively  |       | other development          |
|                   |          |       | with other non-EU     |       | partners provide. The      |
|                   |          |       | donors.               |       | only partner in            |
|                   |          |       |                       |       | Indonesia, which have      |
|                   |          |       |                       |       | almost same approach       |
|                   |          |       |                       |       | for energy is IEA, with    |
|                   |          |       |                       |       | whom Denmark               |
|                   |          |       |                       |       | coordinate directly.       |
| The project       | Unlikely | Major | The theory of change  | Minor | This project is strategic  |
| could fail to     |          |       | and results           |       | and high-profiled.         |
| deliver its       |          |       | framework indicators  |       |                            |
| outcomes,         |          |       | will be designed with |       |                            |
| which will        |          |       | realistic and         |       |                            |
| reflect           |          |       | measurable targets.   |       |                            |
| negatively on     |          |       |                       |       |                            |
| DEA, MEMR,        |          |       |                       |       |                            |
| and the MFA.      |          |       |                       |       |                            |

# Annex 5: Project Action Plan (PAP)

# Process Action Plan for additional support under INDODEPP

| Step | Activity   | Date               |
|------|--|--------------------|
|      | Kick-off meeting for the formulation between MFA GDK and ELK, RDE in |                    |
| 1    | Jakarta, MCEU and DEA  | 13-aug             |
|      |  | Ultimo august -    |
| 2    | Ongoing formulation and dialogue with partners                       | medio September    |
|      | Submission of document to the Danida Programme Committee and as      |                    |
| 3    | well as desk-appraisal   | 14-sep             |
| 4    | Meeting in Danida Programme Committee                                | 04-okt             |
| 5    | End of desk appraisal  | 01-nov             |
| 6    | Submission of documents to UPR                                       | 08-nov             |
| 7    | Meeting in UPR (TBC)   | 25-nov             |
| 8    | Approval by the Minister (TBC)                                       | dec-21             |
| 9    | Approval by partners   | First half of 2022 |