

Annex 4: Terms of Reference

Identification and analysis of main trends in Danish multilateral development assistance

Background

Danish multilateral development assistance constitutes an increasing share of Danish development assistance and is now significantly larger than the Danish bilateral development assistance. ELK has decided to commission a study, which will identify and analyse recent main trends in Danish multilateral development assistance. The study will comprise trends in explicit formulated policies and strategies, commitments and disbursements, applied instruments and modalities, and in the approach to policy dialogue and monitoring. The focus will be on the last decade (< 10 years), but longer trends will be included if deemed relevant by the consultants.

The study will serve as input for an evaluability study to be initiated later in 2020 (October). This study will look into options for evaluating specific elements within the Danish multilateral support portfolio and how later evaluations could provide relevant evidence for strategic discussions of the future Danish multilateral engagement. It is envisaged that this evaluation work will be initiated in 2021.

Objective

The objective of the assignment is to provide inputs for planned evaluative work regarding Danish multilateral development cooperation that over time will support strategy considerations in the Ministry of Foreign Affairs.

Scope of work

The work will at least include:

- A review of main trends in commitments and disbursements to multilateral organisations. This will comprise an overall quantitative analysis, including an analysis of sector composition, country allocations of multi-bi assistance, and distribution between supported multilateral organisations. Where feasible and relevant comparisons will be made to bilateral development assistance.
- An analysis to the extent information is available of applied instruments and modalities, including but not limited to core contributions, 'hard' and 'soft' earmarking, funding of staff/secondments. This may also include an analysis of the changes in the patterns of this support in view of other Danish instruments and modalities.
- A review of the main justifications and rationale for the support.
- An analysis of modalities for monitoring and policy dialogue with the supported organisations. There will be a focus on specific multilateral channels, mainly the UN system and MDBs (to be further specified in the start-up of the study).
- If deemed relevant by the consultants, comparisons with other countries may be made as part of the study.

Method

The work will be based on a review of data and documents available in the Ministry of Foreign Affairs. Data and documents provided by the Ministry will be identified in close collaboration with the consultants. A selected number of interviews will be conducted with staff members of Ministry. Other

analyses, including academic research, may be utilized in the study, but documents will not be collected from multilateral organisations and no interviews will take place with these organisations.

Consultants and budget

The study will be conducted by Nils Boesen, independent consultant, in collaboration with Ole Winckler Andersen, Danish Institute for International Studies. Nils Boesen will contribute to the study with an input of 6 weeks. It is envisaged that the input from Ole Winckler Andersen will be of a similar size. A research assistance will be attached to the study (provided directly by ELK).

Organisation

The contract will be managed by ELK, Ministry of Foreign Affairs. ELK will ensure that all relevant and requested documents are made available to the consultants.

A small reference group, with representation from relevant departments in MoFA and Danish representations with responsibility for multilateral organisations (virtually), will be established. The group will meet twice; at the inception of the study.

to discuss access to data and documents and a proposed study outline and methodology (August 2020) and when the draft report is available (around 1 December 2020).

Reporting and timeline

It is envisaged that the length of the study will be no more than 30 pages, potential annexes excluded. The consultants will submit a draft version of the study at the latest December 1, 2020 and a final version at the latest two weeks after comments have been received to the draft version of the study from ELK. ELK will collect comments to the draft paper from relevant units in the Ministry and the reference group. ELK may also wish to organise a meeting with the consultants to discuss the draft version of the study.

The final version of the paper will be made publicly available as a study report.

It will be part of the contract that the consultants may be asked by ELK to present the final version of the study at meetings in the Ministry of Foreign Affairs.

ELK

14 July 2020